

ASSISTANT SECRETARY FOR HOUSING-FEDERAL HOUSING COMMISSIONER

Special Attention of All Multifamily Hub Directors All Program Center Directors All Project Managers All Field Office Directors Notice H 2011-36

Issued: December 29, 2011

Expires: December 31, 2012

Cross References: Notice H 2010-11, H 2010-13 Mortgagee Letter 2010-21

SUBJECT: Large Loan Risk Mitigation Policies

I. <u>Purpose</u>

This Housing Notice supplements risk management guidance set forth in Notice H 2010-11, Mortgagee Letter 2010-21 and Notice H 2010-13. The intent of this Housing Notice is to address the increased risks to the insurance fund presented by loans above \$25 million (M) in size and/or which support projects in excess of 150 housing units, or by loans and projects sized at certain higher thresholds, depending on the insurance program. This Housing Notice spells out underwriting standards that will be applicable to such loans in regards to Debt Service Coverage Ratio (DSCR), Loan to Cost Ratio (LTCR), Loan to Value Ratio (LTVR), funding for Initial Operating Deficit (IOD) and Debt Service Reserve (DSR), in addition to other underwriting and credit requirements for such loans.

The new standards contained in this Housing Notice will not apply to: a) loans below these size/unit thresholds, b) refinancing loans processed under Section 223(a)(7), c) refinancing or substantial rehabilitation loans for properties with rental assistance contracts covering 90% or more of the property's units, or d) the insurance programs administered by the Office of Healthcare Programs.

II. Background

The capital markets for multifamily financing, while improving, still face significant challenges. In the context of these continuing challenges, FHA is being asked to insure more loans with sizes much greater than historically experienced by the Department. The insurance fund can suffer an extraordinary loss from the failure of a large loan since it represents such a concentrated investment in a single large property located in a single submarket with one borrower and potentially hundreds of rental units. While overall program standards were tightened with the issuance of Notice H 2010-11 and Mortgagee Letter 2010-21, those changes only imposed higher minimum underwriting standards and reserve floors, but did not adjust the standards for loan size or project size.

This Housing Notice provides specialized underwriting policies designed to mitigate the increased risks to the insurance fund of large loans. The policies are intended to protect the insurance fund while not placing an excessive burden on large projects or overly limiting those that will qualify for an insured loan. Large loans will continue to enjoy the benefits of FHA's lending terms and permitted leverage. The large loan thresholds established in this Housing Notice are higher than those of other capital sources because all insured loans are fixed rate, long-term, fully amortizing loans.

III. Underwriting and Reserve Standards for Large Loans

A. The following DSCR, LTVR and LTCR underwriting standards shall be applied incrementally as loan sizes increase, as shown below.

New Construction/Sub Rehab under Sections 220, 221(d)(3), 221 (d)(4) and 231 on loans <u>at</u> or above \$40M:

Loan size	Affordable/ mixed income	Affordable/ mixed income	Market	Market
	DSC limits	LTC limits	DSC	LTC limits
			limits	
<\$40M*	1.15*	87%*	1.20*	83.3%*
\$40M - \$60M	1.20	85%	1.25	80%
>\$60M	1.25	80%	1.30	75%

*Represents current underwriting guidance.

Refinancing under Section 223(f) on loans at or above \$50M:

Loan size	Affordable/	Affordable/	Market	Market
	mixed income	mixed income	DSC	LTV limits
	DSC limits	LTV limits	limits	without or
		without or with		with cash
		cash out		out
<\$50M*	1.176*	85%*/80%*	1.20*	83.3%*/
				80%*
\$50M - \$75M	1.20	83.3%/75%	1.25	80%/75%
>\$75M	1.25	80%/70%	1.30	75%/70%

*Represents current underwriting guidance.

For new construction/substantial rehabilitation or refinancing loans <u>over \$100M</u>, the lender should use the >\$60M or >\$75M underwriting standards, above, applicable to the program. Within 5 business days after the required concept meeting, the HUD staff will advise the lender as to whether the standards described herein or higher standards will apply. Based on HUD's analysis of the risks and the mitigants appropriate to the

particular loan application, the required minimum DSCR, LTCR and LTVRs for loans at or above \$100M may be increased.

B. Increased IOD Reserves on Sections 220, 221(d)(3), 221 (d)(4) and 231 Loans at or above \$25M or by Unit Count

Minimum IOD reserves for loans <u>at or above \$25M or 150 units</u> (whichever is the lower controlling criteria) on projects supported by Sections 220, 221(d)(3), 221 (d)(4) and 231 loans are as follows:

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Loan size/unit	The minimum IOD reserve will be the greater of the amount calculated in		
count	column A or column B or the amount determined under Section 7.14 of the		
	MAP Guide, Calculating Operating Deficits.		
	Column A	Column B	
	Minimum number of months of debt	Minimum % of the mortgage amount	
	service		
<\$25M*	4 - 6 months debt service*	3.00% of mortgage*	
<150 units			
<mark>\$25M - \$40M</mark>	9 months debt service	4.50% of mortgage/	
<u>150 – 250 units</u>			
>\$40M -\$60M	12 months debt service	6.25% of mortgage	
251 - 400 units			
>\$60M	15 months debt service	8.00% of mortgage	
> 401 units			
	Note: for projects \$25M or more or	Note: for projects \$25M or more or	
	150 or more units which will	150 or more units which will complete	
	complete rent-up within 12 months of	rent-up within 12 months of	
	construction completion, the stated	construction completion, the stated	
	minimum number of months of debt	minimum % of the mortgage amount	
	service may be reduced by 3 months.	may be reduced by 1.5%.	

*Represents current underwriting guidance.

For new construction/substantial rehabilitation loans <u>over \$75M or 500 units</u> (whichever is the lower controlling criteria), lenders should use the >\$60M/401 unit IOD reserve requirements when underwriting the loan. Within 5 days of the required concept meeting, the HUD staff will advise the lender as to whether those IOD reserve requirements or higher reserves will apply, based on HUD's analysis of the risks and the mitigants appropriate to the particular loan application.

C. Increased Debt Service Reserves on Section 223(f) Loans on Newly Stabilized Properties <u>at or above \$25M or by Unit Count</u>

For properties with loans <u>at or above \$25M or 150 units</u> (whichever is the lower controlling criteria) that apply for a Section 223(f) refinancing loan under the 3-year rule waiver, before the waiver expires in February 2012, and that have recently stabilized (i.e. have reached a minimum 85% occupancy for 90 days prior to endorsement), a funded debt service reserve

is required, as follows:

Loan size/unit	Debt service
count	reserve
<\$25M*	4 months debt
<150 units	service*
\$25M - \$40M	6 months debt
150 – 250 units	service
>\$40M	9 months debt
>251 units	service

*Represents current underwriting guidance.

In addition, for any Section 223(f) loans (processed with or without the 3-year rule waiver) <u>over \$75M or 500 units</u> (whichever is the lower controlling criteria), a funded debt service reserve in an amount as determined by HUD during application processing may be required based on HUD's analysis of the risks and the mitigants appropriate to the particular loan application.

D. Other Underwriting Requirements for Large Loans over \$25M

The following underwriting and mortgage credit requirements will apply to all large loans <u>at</u> or above \$25M under any of the rental housing insurance programs.

i. Principal's net worth and liquidity requirements

Principals of the borrowing entity must have, in aggregate, net worth equal to at least 20% of the loan amount and liquidity equal to at least 7.5% of the loan amount. This requirement may be waived for sponsors of subsidized affordable housing properties.

ii. Recognition of land or building value appreciation

For properties refinanced under Section 223(f), or for land or buildings contributed for development under Sections 220, 221(d)(3), 221 (d)(4) and 231, the HUD review appraiser may not recognize an increase in the appraised value above the borrower's acquisition cost plus the direct costs incurred for property improvements, unless the sponsor has owned the property for 3 years or longer as of the date of application. For properties owned for less than 3 years as of the date of application, the recognized value of the property will be <u>the lower of</u>: a) the appraised value, or b) the property acquisition cost plus direct costs incurred by the borrower for improvements to enhance or upgrade the property, such as to rehabilitate or upgrade an existing building, to obtain a zoning change, or for improvements to land such as removal of environmental hazards or

improvements to infrastructure, which costs and improvements must be documented by the borrower and verified by the lender.

For properties owned for less than 3 years as of the date of application, the Hub Director may issue a waiver to permit recognition of an increase in the appraised value above the property acquisition cost plus the cost of improvements, only if both of the following criteria are met:

a) The values of comparable properties located in the subject's submarket have also increased since the date of acquisition, and

b) The value increase is based on an increase in property NOI due to improved property operations and is not based on recognition of a capitalization rate that is lower than what was prevalent in the market or was applied by the sponsor at the time the property was acquired.

iii. Sponsor experience requirements

Sponsors of large loans must have substantial prior experience developing, constructing and owning multifamily projects that are similar in size and scope to what is proposed. Sponsors or contractors without substantial prior experience in multifamily construction lease up and property operations, and who have not previously successfully owned or developed other large multifamily projects, will not qualify for a large loan under any of the insurance programs. Related experience in <u>single family</u> development or in development of commercial properties is not an acceptable substitute for the required prior multifamily experience and may not be a basis for a waiver of the experience requirement.

iv. Delayed release of cash out on loans under Sections 220, 221(d)(3), 221 (d)(4) and 231

The release of any cash out proceeds for the excess value of the property contributed for a new construction or substantial rehabilitation development must not occur until the completed project has operated at breakeven occupancy for 12 consecutive months. Release of such proceeds will otherwise be in accordance with applicable MAP Guide requirements.

IV. Implementation

The provisions contained in Part III B and C, above, of this Housing Notice are effective immediately upon issuance and shall apply to all loan applications under Sections 220, 221(d)(3), 221(d)(4), 231 and 223(f) (3 year rule waiver) for which an Invitation Letter has not yet been issued or, in the case of single-stage processed loans, a Firm Commitment has not yet been issued.

The provisions contained in Part III A and D, above, of this Housing Notice shall apply to all loan applications under Sections 220, 221(d)(3), 221 (d)(4), 231 and 223(f) for which an Invitation Letter has not yet been issued or, in the case of single-stage processed loans, a Firm Commitment has not yet been issued. In cases where such an application was submitted before January 1, 2012, the Hub Director has authority subject to existing delegations and loan approval limits to waive these provisions if appropriate. Lenders with large loan applications pending that have not yet received an Invitation Letter or Firm Commitment may withdraw the application and request a refund of the application fee in accordance with current departmental policies.

If there are any questions regarding this Housing Notice, please contact Daniel J. Sullivan, at (202) 402-6130, Headquarters Office of Multifamily Development. Persons with hearing or speech impairments may access this number via TDD/TTY by calling 1-800-877-8339.

/s/

Carol J. Galante Acting Assistant Secretary for Housing – Federal Housing Commissioner